REPUBLIC OF KENYA
FINANCIAL REPORTING CENTRE
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# TARGETED FINANCIAL SANCTIONS NOTICE NO. 16 OF 2026

## AMENDMENT TO THE ISIL (DA'ESH) & AL-QAIDA SANCTIONS LIST

## 1 Background

1.1 The Prevention of Terrorism Act, 2012 (POTA) and the Prevention of Terrorism (Implementation of the United Nations Security Council Resolutions on Suppression of Terrorism) Regulations, 2024 (POT-TFR) provide for the implementation of targeted financial sanctions related to terrorism financing.

1.2 On 04 September 2026, the United Nations Security Council made updates to the ISIL (Da'esh) & Al-Qaida Sanctions List following the enactment of amendments to entries by the United Nations Security Council Committee pursuant to resolutions 1267 (1999), 1989 (2011) and 2253 (2015) concerning ISIL (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities.

1.3 The individuals, entities and other groups in the ISIL (Da'esh) & Al-Qaida Sanctions List are subject to the assets freeze, travel ban and arms embargo set out in paragraph 1 of Security Council resolution 2734 (2024), and adopted under Chapter VII of the Charter of the United Nations.

1.4 Pursuant to Regulation 5 of POT-TFR, the Counter Financing of Terrorism Inter-Ministerial Committee (the Committee) hereby circulates the updates made to the ISIL (Da'esh) & Al-Qaida Sanctions List to all natural and legal persons, including reporting institutions within Kenya; and provides guidance on actions to be taken following receipt of this Notice.

## 2 Entries Affected

2.1 The changes made in the ISIL (Da'esh) & Al-Qaida Sanctions List relate to the following entries: -

- **QDi.431 Name: 1: SANAULLAH 2: GHAFARI 3: na 4: na**
- **QDi.436 Name: 1: ABUBAKAR 2: SWALLEH 3: na 4: na**

2.2 More details on the amendments made to the entries are specified with strikethrough and/or underline in *Annex 1.*

2.3 The full list of the Isil (Da'esh) and Al-Qaeda Sanctions List is accessible through the Financial Reporting Centre's website https://www.frc.go.ke/?page_id=193 under the tab "UNSCRs 1267/1989" or the United Nations Security Council website https://www.un.org/securitycouncil/sanctions/1267/aq_sanctions_list.

## 3 Action to be Taken

3.1 Based on the updated information, review whether you maintain any relationships or accounts or hold funds, property or other assets related to the aforementioned persons.

3.2 Ensure that their funds or other assets remain frozen, without giving them prior notice. This includes: -

i. all funds or other assets that are owned or controlled by the designated person or entity, and not just those that can be tied to a particular terrorist act, plot or threat;

ii. those funds or other assets that are wholly or jointly owned or controlled, directly or indirectly, by designated persons or entities;

iii. the funds or other assets derived or generated from funds or other assets owned or controlled directly or indirectly by designated person or entity; and

iv. funds or other assets of persons and entities acting on behalf of, or at the direction of, designated person or entity.

3.3 In addition to freezing, refrain from making available any funds or other assets, economic resources or financial or other related services: -

i. directly or indirectly, wholly or jointly, for the benefit of designated persons and entities;
ii. for entities owned or controlled, directly or indirectly, by designated persons or entities, and
iii. for persons and entities acting on behalf of, or at the direction of designated persons or entities unless licensed, authorised or otherwise notified in accordance with the relevant United Nations Security Council resolutions; and

3.4 Take such other action as may be necessary to give effect to Resolutions 1267/1989.

3.5 Upon detecting targeted funds or other assets and freezing them, or taking any action in compliance with the prohibition requirement under POT-TFR, including attempted transactions, submit a report to the Committee, through the Secretary to the Committee, via tfs@frc.go.ke, using the reporting template provided in *Annex 2* within twenty-four hours.

3.6 Submitting a report under clause 3.5 above, does not preclude any reporting obligations of filing a suspicious transaction or activity under Section 44 of the Proceeds of Crime and Ant-Money Laundering Act, 2009 (POCAMLA).

4 Non-compliance with the provisions of the obligations provided in this Notice, or attempts to circumvent the provisions is an offense under the POT-TFR.

5 For any clarifications or further guidance on this Notice, please contact the Centre through 0709858000 or tfs@frc.go.ke.

Please be guided accordingly.

NAPHTALY K. RONO, MBS, HSC
DIRECTOR GENERAL, FINANCIAL REPORTING CENTRE AND SECRETARY TO COUNTER FINANCING OF TERRORISM INTER-MINISTERIAL COMMITTEE

Date of Notice: 05 September 2026

## Annex 1: United Nations Security Council Press Release

**SC/16446**
**4 September 2026**

# Security Council ISIL (Da'esh) and Al-Qaida Sanctions Committee Amends Two Entries on Its Sanctions List

On 4 September 2026, the Security Council Committee pursuant to resolutions 1267 (1999), 1989 (2011) and 2253 (2015) concerning ISIL (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities enacted the amendments specified with strikethrough and underline in the entries below on its ISIL (Da'esh) and Al-Qaida Sanctions List of individuals and entities subject to the assets freeze, travel ban and arms embargo set out in paragraph 1 of Security Council resolution 2734 (2024), and adopted under Chapter VII of the Charter of the United Nations.

**A. Individuals**

**QDi.431 Name:** 1: SANAULLAH 2: GHAFARI 3: na 4: na
**Name (original script):** ثناء الله غفاری
**Title:** Dr. **Designation:** na **DOB: a)** 28 Oct. 1994 **b)** 24 May 1990 **POB:** Mir Bacha, Kot District, Kabul Province, Afghanistan **Good quality a.k.a.: a)** Dr. Shahab al Muhajir **b)** Shahab Muhajer **c)** Shahab Mohajir **d)** Shahab Mahajar **e)** Shihab al Muhajir **f)** Shihab Muhajer **g)** Shihab Mohajir **h)** Shihab Mahajar **Low quality a.k.a.:** na **Nationality:** Afghanistan **Passport no:** Afghanistan number O1503093, issued on 25 Aug. 2016, issued in Kabul, Afghanistan (expired on 25 Aug. 2021) **National identification no:** na **Address: a)** Afghanistan (2021) **b)** Kunduz, Afghanistan (previous) **Listed on:** 21 Dec. 2021 (amended on 25 Apr. 2024, 4 Sep. 2026) **Other information:** Leader of the Islamic State of Iraq and the Levant - Khorasan (ISIL - K) (QDe.161). Information Technology Expert. Father's name: Abdul Jabbar. Grandfather's name: Abdul Ghaffar. Photo is available for inclusion in the INTERPOL-UN Security Council Special Notice INTERPOL-UN Security Council Special Notice: https://www.interpol.int/en/How-we-work/Notices/View-UN-Notices-Individuals.

**QDi.436 Name:** 1: ABUBAKAR 2: SWALLEH 3: na 4: na
**Title:** na **Designation:** na **DOB:** a) 13 Jan. 1992 b) 16 Mar. 1993 **POB:** Mengo, Uganda **Good quality a.k.a.: a)** ABUBAKER SWALEH **b)** TOM KIYURIGE **c)** ISAAC MUPETA **Low quality a.k.a.:** ~~ISAAC MUPETA~~ na **Nationality:** Uganda **Passport no:** Uganda number A00195974, expires 16 Dec. 2029 **National identification no: a)** Uganda CM920231090NZA **b)** Zambia Z15105123, issued on 5. Aug. 2020 (fraudulently acquired under the name Isaac Mupeta, born 9 May 1993 in Lusaka, Zambia, registration number 102523/29/1) **Address:** Luzira Prison, Luzira, Kampala, Uganda **Listed on:** 16 Jun. 2025 (amended on 14 Aug. 2026, 4 Sep. 2026) **Other information:** Abubakar Swalleh provides financial, material, or technological support for, or financial or other services to, or in support of, ISIL (listed as Al-Qaida in Iraq (QDe.115)). He acted, since 2018, as an ISIL facilitator who provides financial and logistic support including recruitment

for ISIL in East and Southern Africa. Phone number: +963936016952. Gender: Male**.** Photo available for inclusion in the INTERPOL-UN Security Council Special Notice. INTERPOL-UN Security Council Special Notice: https://www.interpol.int/en/How-we-work/Notices/View-UN-Notices-Individuals#2025-47413.

In accordance with paragraph 61 of resolution 2734 (2024), the Committee has made accessible on its website the narrative summaries of reasons for listing of the above entries at the following
URL: https://main.un.org/securitycouncil/en/sanctions/1267/aq_sanctions_list/summaries.

The ISIL (Da'esh) and Al-Qaida Sanctions List is updated regularly on the basis of relevant information provided by Member States and international and regional organizations. An updated List is accessible on the ISIL (Da'esh) and Al-Qaida Sanctions Committee's website at the following
URL: https://main.un.org/securitycouncil/en/sanctions/1267/aq_sanctions_list.

The United Nations Security Council Consolidated List is also updated following all changes made to the ISIL (Da'esh) and Al-Qaida Sanctions List. An updated version of the Consolidated List is accessible via the following
URL: https://main.un.org/securitycouncil/en/content/un-sc-consolidated-list.

# Annex 2: Reporting Template (Excel template provided separately)

| | |
|---|---|
| Name of institution submitting the return | |
| Name of person submitting the return | |
| Date of submitting the return | |

| | DATE | DETAILS OF DESIGNATED PERSON OR ENTITY | | | | | SANCTIONS REGIME | DETAILS OF FUNDS/ACCOUNTS/ASSETS/PROPERTIES FROZEN | | | | | | OTHER RELEVANT INFORMATION |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | Date and time of freezing funds or assets | Name of designated person or entity | Key identifiers (i.e. Date of Birth, Aliases, Nationality, ID/Passport information, Registration number, Address of registration e.t.c) | Name of person or entity if owned and/or controlled by a designated person or entity | Name of persons and entities acting on behalf of, or at the direction of designated persons or entities | Name of persons that jointly own or control, directly or indirectly, funds or assets with designated persons or entities | Name of relevant sanctions regime (UNSCR 1267/1989, UNSCR 1988, UNSCR 1373, UNSCR 1718 or UNSCR 2231) | Account or Reference Number | Name of owner or holder of the account/ funds or asset | Type of funds or assets frozen | Currency of funds/account frozen | Value of funds or assets frozen | Balance of account as at the time of freezing | Please provide any additional information relevant to this report |
| 1 | | | | | | | | | | | | | | |
| 2 | | | | | | | | | | | | | | |