



REPUBLIC OF KENYA  
FINANCIAL REPORTING CENTRE  
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## TARGETED FINANCIAL SANCTIONS NOTICE NO. 5 OF 2025

### DESIGNATION OF PERSONS PURSUANT TO RESOLUTIONS 1267 (1999), 1989 (2011) AND 2253 (2015)

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#### 1 Background

- 1.1 The Prevention of Terrorism Act, 2012 (POTA) and the Prevention of Terrorism (Implementation of the United Nations Security Council Resolutions on Suppression of Terrorism) Regulations, 2024 (POT-TFR) provide for the implementation of targeted financial sanctions related to terrorism financing.
- 1.2 On 16 June 2025, the United Nations Security Council made updates to the ISIL (Da'esh) & Al-Qaida Sanctions List following the approval by the United Nations Security Council Committee, pursuant to resolutions 1267 (1999), 1989 (2011) and 2253 (2015), to add the entry specified below concerning ISIL (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities.
- 1.3 The individuals, entities and other groups in the ISIL (Da'esh) & Al-Qaida Sanctions List are subject to the assets freeze, travel ban and arms embargo set out in paragraph 1 of Security Council resolution 2734 (2024) and adopted under Chapter VII of the Charter of the United Nations.
- 1.4 Pursuant to Regulation 5 of POT-TFR, the Counter Financing of Terrorism Inter-Ministerial Committee (the Committee) hereby circulates the updates made to the ISIL (Da'esh) & Al-Qaida Sanctions List to all natural and legal

persons, including reporting institutions within Kenya; and provides guidance on actions to be taken following receipt of this Notice.

## 2 Summary of Updates to the ISIL (Da'esh) & Al-Qaida Sanctions List

2.1 The following entry has been added to the ISIL (Da'esh) & Al-Qaida Sanctions List: -

- QDi.436 Abubakar Swalleh

2.2 Details of the listed individual are provided in *Annex 1*.

2.3 The full list of the Isil (Da'esh) and Al-Qaeda Sanctions List is accessible through the Financial Reporting Centre's website [https://www.frc.go.ke/?page\\_id=193](https://www.frc.go.ke/?page_id=193) under the tab "UNSCRs 1267/1989" or the United Nations Security Council website [https://www.un.org/securitycouncil/sanctions/1267/aq\\_sanctions\\_list](https://www.un.org/securitycouncil/sanctions/1267/aq_sanctions_list).

## 3 Action to be Taken

3.1 Based on the details of the listed person, review whether you maintain any relationships, accounts or hold funds, property, or other assets connected to the listed person.

3.2 Freeze without delay (immediately and no later than twenty-four hours after designation by the ISIL (Da'esh) and Al-Qaida Sanctions Committee) and without prior notice: -

- i. all funds or other assets that are owned or controlled by the designated person or entity, and not just those that can be tied to a particular terrorist act, plot or threat;
- ii. those funds or other assets that are wholly or jointly owned or controlled, directly or indirectly, by designated person or entity;
- iii. the funds or other assets derived or generated from funds or other assets owned or controlled directly or indirectly by designated person or entity; and

- iv. funds or other assets of a person and entity acting on behalf of, or at the direction of, designated person or entity;
- 3.3 In addition to freezing, refrain from making available any funds or other assets, economic resources or financial or other related services: -
- i. directly or indirectly, wholly jointly, for the benefit of designated persons and entities;
  - ii. for entities owned or controlled, directly or indirectly, by designated persons or entities, and
  - iii. for persons and entities acting on behalf of, or at the direction of designated persons or entities unless licensed, authorised or otherwise notified in accordance with the relevant United Nations Security Council resolutions; and
- 3.4 Take such other action as may be necessary to give effect to Resolutions 1267/1989.
- 3.5 Upon detecting targeted funds or other assets and freezing them, or taking any action in compliance with the prohibition requirement, including attempted transactions, a report shall be submitted to the Committee, through the Secretary to the Committee, via [tfs@frc.go.ke](mailto:tfs@frc.go.ke), using the reporting template provided in *Annex 2* within twenty-four hours.
- 3.6 If no targeted funds or other assets are identified, reporting institutions shall submit a “NIL” return to the Committee, through the Secretary to the Committee, via [tfs@frc.go.ke](mailto:tfs@frc.go.ke), within twenty-four hours of receiving this Notice, indicating the time of receipt.
- 4 Non-compliance with the provisions of the obligations provided in this Notice, or attempts to circumvent the provisions is an offense under the POT-TFR.

5 For any clarifications or further guidance on this Notice, please contact the Centre through 0709858000 or [tfs@frc.go.ke](mailto:tfs@frc.go.ke).

Please be guided accordingly.



**SAITOTI K. MAIKA, MBS  
DIRECTOR GENERAL, FINANCIAL REPORTING CENTRE AND SECRETARY TO  
COUNTER FINANCING OF TERRORISM INTER-MINISTERIAL COMMITTEE**

**Date of Notice: 17 June 2025**

## Security Council ISIL (Da'esh) and Al-Qaida Sanctions Committee Adds One Entry to Its Sanctions List

On 16 June 2025, the Security Council Committee pursuant to resolutions 1267 (1999), 1989 (2011) and 2253 (2015) concerning ISIL (Da'esh), Al-Qaida and associated individuals, groups, undertakings and entities approved the addition of the entry specified below to its ISIL (Da'esh) and Al-Qaida Sanctions List of individuals and entities subject to the assets freeze, travel ban and arms embargo set out in paragraph 1 of Security Council resolution 2734 (2024) and adopted under Chapter VII of the Charter of the United Nations.

### A. Individuals

**QDi.436 Name:** 1: ABUBAKAR 2: SWALLEH

**Name (original script):** na

**Title:** na **Designation:** na **DOB:** 13 Jan. 1992 **POB:** Mengo, Uganda **Good quality**

**a.k.a.:** a) ABUBAKER SWALEH b) TOM KIYURIGE **Low quality**

**a.k.a.:** na **Nationality:** Uganda **Passport no:** Uganda A00195974 **National identification**

**no:** Uganda CM920231090NZA **Address:** Luzira Prison, Luzira, Kampala, Uganda **Listed**

**on:** 16 Jun. 2025 **Other information:** Abubakar Swalleh provides financial, material, or

technological support for, or financial or other services to, or in support of, ISIL (listed as

Al-Qaida in Iraq (QDe.115). He acted, since 2018, as an ISIL facilitator who provides

financial and logistic support including recruitment for ISIL in East and Southern Africa.

Phone number: +963936016952. **Gender:** Male INTERPOL-UN Security Council Special

Notice web link: [www.interpol.int/en/How-we-work/Notices/View-UN-Notices-](http://www.interpol.int/en/How-we-work/Notices/View-UN-Notices-Individuals)

[Individuals](http://www.interpol.int/en/How-we-work/Notices/View-UN-Notices-Individuals).

In accordance with paragraph 61 of resolution 2734 (2024), the Committee has made accessible on its website the narrative summaries of reasons for listing of the above entries at the following

URL: [www.un.org/securitycouncil/sanctions/1267/aq\\_sanctions\\_list/summaries](http://www.un.org/securitycouncil/sanctions/1267/aq_sanctions_list/summaries).

The ISIL (Da'esh) and Al-Qaida Sanctions List is updated regularly on the basis of relevant information provided by Member States and international and regional organizations. An updated List is accessible on the ISIL (Da'esh) and Al-Qaida Sanctions Committee's website at the following

URL: [www.un.org/securitycouncil/sanctions/1267/aq\\_sanctions\\_list](http://www.un.org/securitycouncil/sanctions/1267/aq_sanctions_list).

The United Nations Security Council Consolidated List is also updated following all changes made to the ISIL (Da'esh) and Al-Qaida Sanctions List. An updated version of

the Consolidated List is accessible via the following  
URL: [www.un.org/securitycouncil/content/un-sc-consolidated-list](http://www.un.org/securitycouncil/content/un-sc-consolidated-list).

## Annex 2: Reporting Template (Excel template provided separately)

Name of institution submitting the return													
Name of person submitting the return													
Date of submitting the return													
DATE	DETAILS OF DESIGNATED PERSON OR ENTITY				SANCTIONS REGIME	DETAILS OF FUNDS, ACCOUNTS, ASSETS, PROPERTIES, PROZES					OTHER RELEVANT INFORMATION		
Date and time of freezing funds or assets	Name of designated person or entity	Key identifier (i.e. Nationality, ID Passport information, Registration number, Address of registration etc.)	Name of person or entity if owned and/or controlled by a designated person or entity	Name of person; and entities acting on behalf of, or at the direction of designated person or entity	Name of person that jointly own or control, directly or indirectly, funds or assets with designated person or entities	Name of relevant sanctions regime (UNSCR 1267/1989, UNSCR 1988, UNSCR 1774, UNSCR 1778 or UNSCR 2231)	Account or Reference Number	Name of owner or holder of the account, funds or assets	Type of funds or assets frozen	Currency of fund/account frozen	Value of funds or assets frozen	Balance of account as at the time of freezing	Please provide any additional information relevant to this report
1													
2													

